

Overdose Prevention Centers: Public Health and Community Partnerships

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Who we are











- Overdose Prevention Centers background
- Rhode Island Harm Reduction Center legislation
- Rhode Island regulations
- Implementation
- Lessons learned

What is an Overdose Prevention Center?



- Location where people who use drugs can use pre-obtained substances
- Peer or medically supervised
- Sterile equipment
- Immediate overdose response
- Referrals to wrap-around services





What is an Overdose Prevention Center?



- Over 120 OPCs in 10 countries
- Variety of models:
 - Medically or peer- supervised
 - Stationary, mobile, housing or hospital-based
- Integrated with existing services:
 - Medical, harm reduction, addiction treatment
 - Wrap around services
- Heavily researched



For more than 29 years, we have dedicated our lives to ending #overdose deaths & the criminalization & stigma associated with substance use. Being the 1st OPC site in the US is an honor & incredible step forward in ending the #overdosecrisis #wearethemedicine #THISSITESAVESLIVES



8:25 AM · Nov 30, 2021 from Manhattan, NY · Twitter for iPhone

Overdose Prevention Center evidence



Treatment engagement
Safe use practices
Cost-effectiveness
Feasible, acceptable, and utilized by PWUD
Medical and other services utilization

Overdose deaths
All-cause mortality among PWUD
Injection related harms
Syringe reuse & sharing
Public drug use
Drug-related litter
Crime incidents surrounding site

verdose Prevention Centers in the United States



- Unsanctioned center operated in undisclosed US city
 - No overdose deaths
 - Reduced crime, ED visits, hospitalizations
- Philadelphia Safehouse
- NYC
 - Two centers currently operating under different models
- Other jurisdictions are considering opening similar locations.



NEW: In an attempt to curb a surge in overdose deaths caused by increasingly potent street drugs, New York City will allow two supervised injection sites in Manhattan to begin operating as soon today. W/ @andylocal



Nation's First Supervised Drug-Injection Sites Open in New York During the first official day in operation at the two Manhattan facilities, trained staff reversed two overdoses, officials said.





- Took three years to pass
- First and only state in the country to authorize OPCs
- Things that enabled law:
 - Daily lobbying
 - Lawmaker personal connections + champions
 - Rhode Island Department of Health (RIDOH)/state support (years 2-3)
 - COVID changing perception of public health emergencies
 - Small state and coalitions
 - Local experts (e.g. Brown University)

Rhode Island Legislation



CHAPTER 185

2021 -- S 0016 SUBSTITUTE B Enacted 07/06/2021

AN ACT

RELATING TO HEALTH AND SAFETY - HARM REDUCTION CENTER ADVISORY
COMMITTEE AND PILOT PROGRAM

<u>Introduced By:</u> Senators Miller, Goodwin, McCaffrey, Archambault, F Lombardi, Ciccone, Quezada, Lombardo, Sosnowski, and Murray

Date Introduced: January 15, 2021

It is enacted by the General Assembly as follows:

SECTION 1. Title 23 of the General Laws entitled "HEALTH AND SAFETY" is hereby amended by adding thereto the following chapter:

CHAPTER 12.10

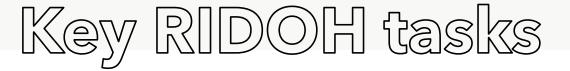
HARM REDUCTION CENTER ADVISORY COMMITTEE AND PILOT PROGRAM

23-12.10-1. Purpose and creation -- Municipal authorization required.

- (a) The purpose of this chapter is to authorize a two-(2) year (2) pilot program to prevent drug overdoses through the establishment of "harm reduction centers", which, as used in this chapter, shall be defined as a community-based resource for health screening, disease prevention, and recovery assistance where persons may safely consume pre-obtained substances.
- (b) Each harm reduction center shall provide the necessary health care healthcare professionals to prevent overdose, and shall provide referrals for counseling or other medical treatment that may be appropriate for persons utilizing the harm reduction center.
- (c) The director of the department of health shall promulgate regulations to authorize the program established by this chapter, and in accordance with § 23-12.10-5. Nothing contained in this section authorizes a harm reduction center without approval of the municipality in which the center is proposed.

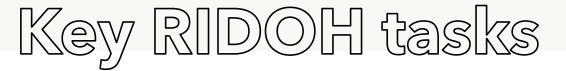
What is in the statute?

- 1. Authorizes a 2-year Harm Reduction Center pilot program.
- 2. Establishes Governor's Committee to advise RIDOH.
- 3. States regulations must be promulgated by March 2022.
- 4. Provides liability protections.
- 5. Requires municipal approval for implementation.

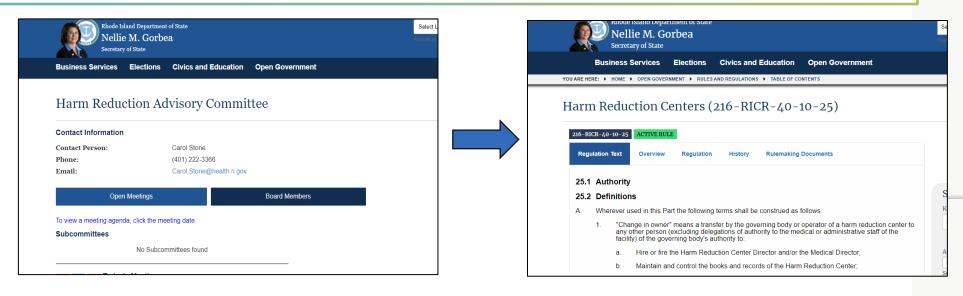




- Lead regulation development and adoption
 - Governor's HRC Advisory Committee
- Provide public education, messaging, and engagement
- Engage with key partners such as:
 - municipal leaders, attorneys general, public safety, and law enforcement
- Share relevant state and local data
- Provide communication, coordination, & support to community harm reduction organizations
- Inspect and license all centers prior to implementation



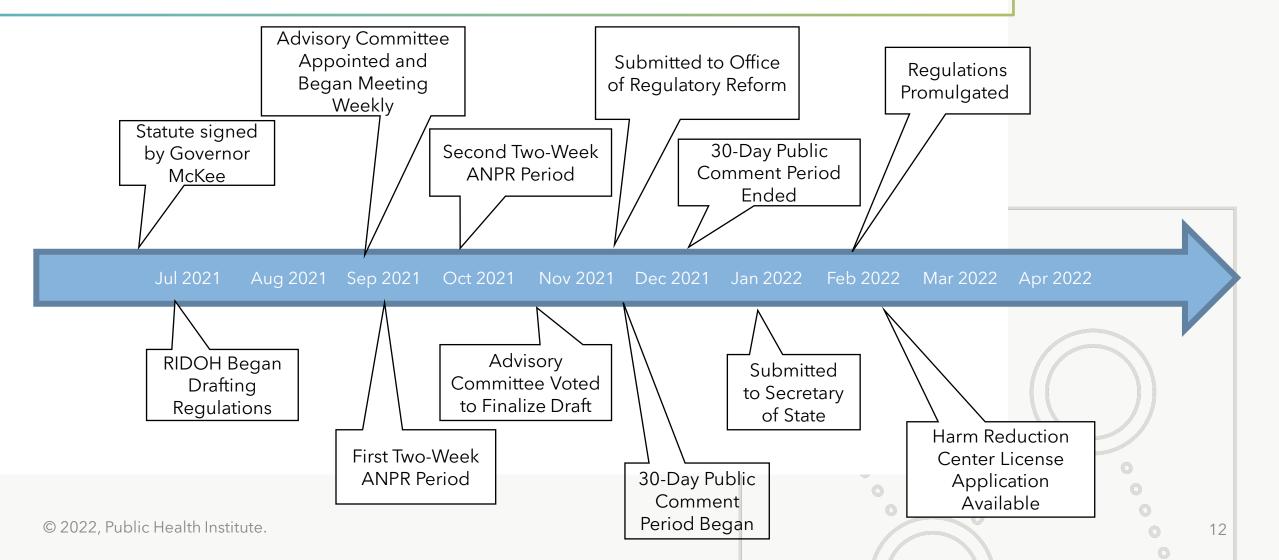




- Regulations were developed with extensive community input.
- Regulations form the minimum requirements.
- Centers will develop their own approach and policies to meet community needs and municipal approval requirements.



Regulatory timeline







Licensing Procedures

- May be licensed for fixed, mobile, and/or short-term centers.
- Municipal approval required, including a safety plan.
- RIDOH will inspect centers.
- License expires March 1, 2024.

Organization and Management

- Requires a governing body, medical director, and center director.
- All staff are trained in overdose response.
- State background check is required (employment is at discretion of employer).
- Specific reporting requirements for overdoses and center/service utilization.





Management of Services

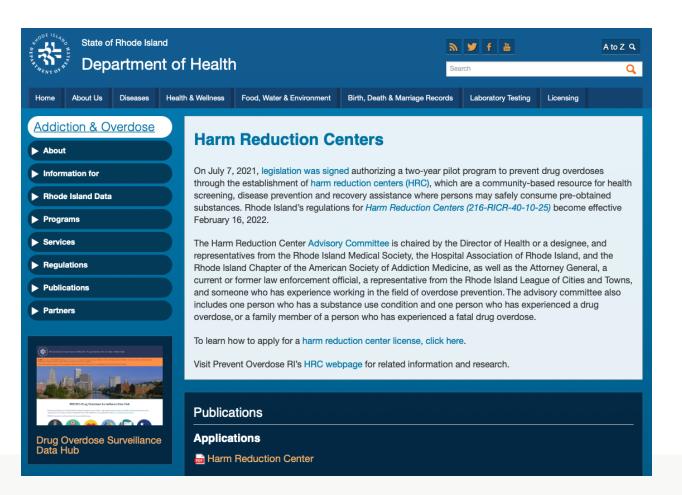
- Clients are anonymous.
- Sharing, selling, or exchanging of substances is not permitted; staff cannot assist with consumption.
- Requires consumption, harm reduction, and referral services (treatment/counseling, and basic needs); drug testing permitted.
- 9-1-1 must be called in event of emergency.
- Designated community liaison required.

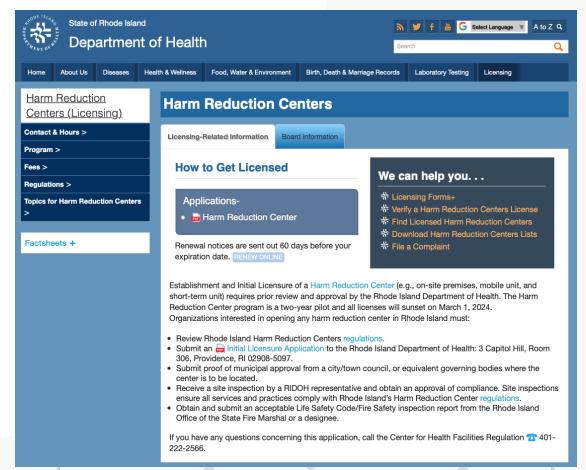
Facility Requirements

- Space requirements: Intake, smoking consumption, other consumption, aftercare; sharps containers in consumption spaces.
- Emergency personnel access: Drug consumption spaces allow for monitoring; emergency response supplies on site.
- Code compliance.

Application

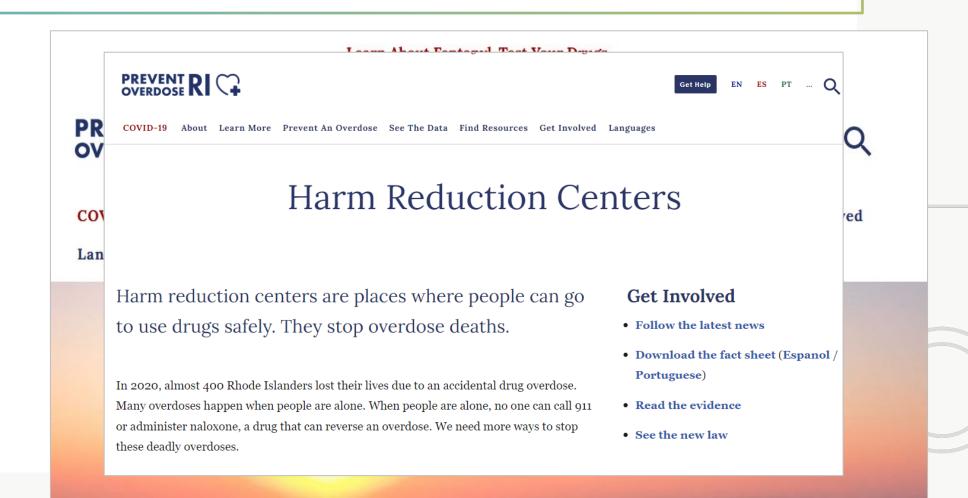
















- Need broad stakeholder engagement
- Regulation vs implementation
- Transparency, community participation, and open communication are crucial
- Honest incorporation of community concerns & needs
- Creation of welcoming and inclusive spaces & services equity
 - Gender, race, sexual orientation, substance(s) used

Implementation

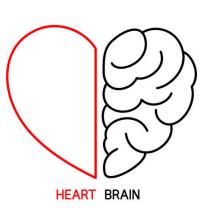


- Pros/cons of RI's state law approach (vs. NYC)
- Many operational needs to determine:
 - Siting / zoning
 - Staffing
 - Protocols (e.g. overdose response)
 - Program development
 - Organizational partnerships
- City Council approval and public safety plan required
 - Providence municipal working group
- \$2 Million total from Opioid Settlement Funds (no limit on # orgs or sites)





- Individual curiosity → Individual support → Organizational support
- Consistent messaging to push back against the "we can't talk about that"
- Leveraging personal connections
- Recognition that current methods aren't enough
- Focus on saving lives and public health
- Excite people around being first



Community-State Agency Relationships



- Defer to experiences of people on-the-ground ASK what people need and amplify messages
- Understand the on-the-ground work is VERY hard
- Prioritize lived experiences
- Inside/outside strategy
 - **DO** include community partners
 - **DO** give autonomy to community partners
 - DON'T unload work to community partners (often unpaid)
 - **DON'T** expect people to be available at the drop of a hat
- Ways in which state organizations like working groups can support efforts, and ways they can thwart
- State messaging is very helpful to "legitimize"



Key Take Home Points

Legislation as implementation strategy

Regulation development as means for stakeholder and community engagement

Inside/Outside strategy & partnerships

Role of Department of Health as educator, stakeholder engagement, support for community organizations

Importance of process being community led and responsive

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